

**GREEN MOUNTAIN WATER  
AND SANITATION DISTRICT  
JEFFERSON COUNTY, COLORADO**

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**FINANCIAL STATEMENTS  
WITH  
INDEPENDENT AUDITORS'  
REPORT**

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**DECEMBER 31, 2019**



**Crady, Puca & Associates**

*Certified Public Accountants & Consultants*

**GREEN MOUNTAIN WATER AND SANITATION DISTRICT  
JEFFERSON COUNTY, COLORADO**

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## INDEPENDENT AUDITORS' REPORT

Board of Directors  
Green Mountain Water and Sanitation District  
Jefferson County, Colorado

We have audited the accompanying financial statements of the Green Mountain Water and Sanitation District (District) as of and for the year ended December 31, 2019, and the related notes to the financial statements, which collectively comprise the District's basic financial statements as listed in the table of contents.

### ***Management's Responsibility for the Financial Statements***

Management is responsible for the preparation and fair presentation of these financial statements in accordance with accounting principles generally accepted in the United States of America; this includes the design, implementation, and maintenance of internal control relevant to the preparation and fair presentation of financial statements that are free from material misstatement, whether due to fraud or error.

### ***Auditor's Responsibility***

Our responsibility is to express an opinion on these financial statements based on our audit. We conducted our audit in accordance with auditing standards generally accepted in the United States of America. Those standards require that we plan and perform the audit to obtain reasonable assurance about whether the financial statements are free of material misstatement.

An audit involves performing procedures to obtain audit evidence about the amounts and disclosures in the financial statements. The procedures selected depend on the auditor's judgment, including the assessment of the risks of material misstatement of the financial statements, whether due to fraud or error. In making those risk assessments, the auditor considers internal control relevant to the District's preparation and fair presentation of the financial statements in order to design audit procedures that are appropriate in the circumstances, but not for the purpose of expressing an opinion on the effectiveness of the District's internal control. Accordingly, we express no such opinion. An audit also includes evaluating the appropriateness of accounting policies used and the reasonableness of significant accounting estimates made by management, as well as evaluating the overall presentation of the financial statements.

We believe that the audit evidence we have obtained is sufficient and appropriate to provide a basis for our audit opinion.

### ***Opinion***

In our opinion, the financial statements referred to above present fairly, in all material respects, the financial position of the Green Mountain Water and Sanitation District, as of December 31, 2019, and the changes in its financial position and its cash flows for the year then ended in accordance with accounting principles generally accepted in the United States of America.

### ***Emphasis of a Matter***

As described in Note 11 in the financial statements, the beginning net position was restated due to correction of errors related to unbilled customer and IGA charges. Our opinion was not modified with respect to the restatement.

## **Other Matters**

### *Required Supplementary Information*

Accounting principles generally accepted in the United States of America require that the management's discussion and analysis on pages iii through vii and the pension schedules on pages 35-38 be presented to supplement the basic financial statements. Such information, although not a part of the basic financial statements, is required by the Governmental Accounting Standards Board, who considers it to be an essential part of financial reporting for placing the basic financial statements in appropriate operational, economic, or historical context. We have applied certain limited procedures to the required supplementary information in accordance with auditing standards generally accepted in the United States of America, which consisted of inquiries of management about the methods of preparing the information and comparing the information for consistency with management's responses to our inquiries, the basic financial statements, and other knowledge we obtained during our audit of the basic financial statements. We do not express an opinion or provide any assurance on the information because the limited procedures do not provide us with sufficient evidence to express an opinion or provide any assurance.

### *Other Information*

Our audit was conducted for the purpose of forming an opinion on the financial statements that collectively comprise the District's financial statements as a whole. The supplemental information on pages 39 and 40 is presented for purposes of additional analysis and is not a required part of the basic financial statements. Such information is the responsibility of management and was derived from and relates directly to the underlying accounting and other records used to prepare the financial statements. The information has been subjected to the auditing procedures applied in the audit of the financial statements and certain additional procedures, including comparing and reconciling such information directly to the underlying accounting and other records used to prepare the financial statements or to the financial statements themselves, and other additional procedures in accordance with auditing standards generally accepted in the United States of America. In our opinion, the information is fairly stated in all material respects in relation to the financial statements as a whole.

### *Prior year summarized comparative information*

The financial statements include summarized prior-year comparative information. Such information does not include sufficient detail to constitute a presentation in accordance with accounting principles generally accepted in the United States of America. Accordingly, such information, which was audited by other auditors in their report dated July 15, 2019, should be read in conjunction with the government's financial statements for the year ended December 31, 2018 from which such summarized information was derived. Summarized information was restated for correction of an error, see Note 11.

*Crady, Puca & Associates*

Aurora, CO 80016  
May 12, 2020

## MANAGEMENT'S DISCUSSION AND ANALYSIS

The discussion and analysis of Green Mountain Water and Sanitation District's financial performance provides an overall review of the District's financial activities for the year ended December 31, 2019. The intent of this discussion and analysis is to look at the District's financial performance as a whole; readers should review the information presented here in conjunction with the basic financial statements and the notes to financial statements to enhance their understanding of the District's financial performance.

Green Mountain Water and Sanitation District operates as a quasi-municipal corporation and political subdivision of the State of Colorado operating as a water and sewer service provider serving approximately 10,300 water and sewer connections in parts of Lakewood and Jefferson County.

The District purchases its water through a Master Meter contract with the Denver Water Department, and purchases wastewater treatment services via a Special Connector agreement through Metro Wastewater Reclamation District.

The District derives its revenues from the sales of water and sewer service, and related tap and connection charges. The District prioritizes customer service and budgets funds annually for capital water and wastewater system improvements.

The District remains dedicated to providing a safe, reliable water supply and safe, consistent wastewater services, and to maintaining adequate reserves for emergencies. The District has upheld its commitment to its customers through its proven track record of minimal service interruptions, no bonded indebtedness, and no property tax assessment.

### Financial Highlights

- Assets of the District exceeded its liabilities at the close of the fiscal year by \$44,651,794 (net position). Of this amount, \$14,214,160 (unrestricted net position) may be used to meet the District's ongoing obligations to its citizens and creditors.
- The District's total net position increased by \$1,333,845 over the prior fiscal year.
- Operating revenues from water & sewer operations decreased \$144,862 from the prior year due to a decrease in water consumption.
- Operating expenses decreased \$1,055,169 from the prior year due to a decrease in water consumption as well as a decrease in deferred inflows from the PERA pension plan which is reflected in the Employee benefits & taxes. This decrease was the difference between projected and actual investment earnings for the Local government Division Trust Fund.
- System development income decreased \$2,172,550 from the prior year.
- The District restated 2018 net position in the amount of \$1,061,289 to properly accrue unbilled customer charges as well as correct amounts due related to an IGA.

## MANAGEMENT'S DISCUSSION AND ANALYSIS (continued)

Effective January 1, 2015, the District and all other state and local governments throughout the nation that provide their employees with pension benefits, were required to apply GASB Statement No. 68, to their financial statements. The objective of this Statement is to improve accounting and financial reporting by state and local governments for pensions. Please refer to Note 4 within the Notes to Financial Statements section of this report starting on page 13.

The District provides its employees with pension benefits through a multiple employer cost-sharing defined benefit retirement program administered by the Public Employees' Retirement Association of Colorado (PERA).

### Overview of the Financial Statements

Green Mountain Water and Sanitation District's basic financial statements included in this report are those of a special purpose government engaged in a business-type activity, providing water and sanitation services. The statements are comprised of two components: 1) basic financial statements and 2) notes to the financial statements. This report also contains other supplementary information in addition to the basic financial statements.

*Basic Financial Statements.* The basic financial statements are designed to provide readers with a broad overview of the District's finances, in a manner similar to a private-sector business.

The *Statement of Net Position* reports all financial and capital resources of the District. The difference between the sum of assets and deferred outflows of resources and the sum of liabilities and deferred inflows of resources is reported as net position. Over time, increases or decreases in net position may serve as a useful indicator of whether the financial position of the District is improving or deteriorating.

The *Statement of Revenues, Expenses and Changes in Net Position* presents information showing how the District's net position changed during the most recent fiscal year. All changes in net position are reported as soon as the underlying event giving rise to the change occurs, regardless of the timing of the related cash flows. Thus, revenues and expenses are reported in this statement for some items that will only result in cash flows in future fiscal periods (e.g., earned but unused vacation leave). The statement reports the District's operating and non-operating revenue by source along with operating and non-operating expenses and capital contributions.

The *Statement of Cash Flows* reports the District's cash flows from operating activities, investing, capital and non-capital activities.

The *Notes to the Financial Statements* provide additional information that is essential to a full understanding of the data provided in the basic financial statements. The notes to the financial statements can be found on pages 4-34.

Other information provide certain supplementary information concerning the District's pension and OPEB plans as well as a budgetary comparison statement to demonstrate compliance with the budget. Supplementary information can be found on pages 35-40.

**MANAGEMENT'S DISCUSSION AND ANALYSIS**  
(continued)

**Financial Analysis**

As noted earlier, net position may serve over time as a useful indicator of a government's financial position. In the case of Green Mountain Water and Sanitation District, assets exceeded liabilities by \$44,651,794 (net position) at the close of the most recent fiscal year.

**Statement of Net Position**

	December 31,	
	2019	2018 restated
Current assets	\$ 16,194,779	\$ 15,406,720
Noncurrent assets	841,704	1,811,247
Capital assets, net	30,437,634	29,177,099
Total assets	47,474,117	46,395,066
Deferred outflows of resources	730,038	760,501
Current liabilities	621,204	653,930
Noncurrent liabilities	2,837,313	2,669,502
Total liabilities	3,458,517	3,323,432
Deferred inflows of resources	93,844	514,186
Net position:		
Net investment in capital assets	30,437,634	29,177,099
Unrestricted	14,214,160	14,140,850
Net position	\$ 44,651,794	\$ 43,317,949

Unrestricted net position of \$14,214,160 is available for future expansion and major repair costs such as emergency water and sewer main breaks. Deferred inflows decreased \$420,342 primarily due to the amortization of deferred costs related to the pension plan.

The District has 68% of its net position invested in capital assets (e.g., water and sewer distribution systems, buildings, and equipment). The District uses these capital assets to provide services to citizens; consequently, net position is *not* available for future spending.

**MANAGEMENT'S DISCUSSION AND ANALYSIS**  
**(continued)**  
**Changes in Net Position**

	<b>December 31,</b>	
	<b>2019</b>	<b>2018</b>
		<b>restated</b>
Operating revenues:		
Water and sewer operations	\$ 14,393,835	\$ 14,496,465
Other income	124,150	142,553
Non-operating revenues:		
Capital contributions of assets	80,000	-
Investment income	306,433	255,262
System development fees	61,146	2,233,696
Loss on asset disposal	(6,404)	(30,413)
Total Revenues	<u>14,959,160</u>	<u>17,097,563</u>
Operating Expenses:		
Water and sewer operations	9,624,840	10,139,977
Maintenance and repairs	187,120	220,676
Administrative and general	2,642,910	3,149,386
Depreciation	1,170,445	1,080,039
Total expenses	<u>13,625,315</u>	<u>14,590,078</u>
Change in net position	<u>1,333,845</u>	<u>2,507,485</u>
Net position - beginning restated	43,317,949	40,810,464
Net position - ending	<u>\$ 44,651,794</u>	<u>\$ 43,317,949</u>

- The District collected significantly less system development fees than the prior year when fees were paid for a 260 units complex. Water and sewer operations decreased due to less consumption. Administrative and general decreased due to amortization of deferred costs related to the pension plan.

**Budgetary Highlights**

The District prepares its budget on the modified accrual basis of accounting to recognize the fiscal impact of capital outlay in addition to operations and non-operating revenue. Depreciation and pension expense are not reflected in the budget since they do not affect funds available.

In total the District budgeted revenue in the amount of \$15,390,647 but instead revenue amounted to \$14,885,564. The decrease in revenue is primarily due to a reduction in water consumption. Budgeted expenditures amounted to \$19,383,572 and actual expenditures amounted to \$15,034,322. The decrease is primarily due to savings in purchased water due to the reduction in consumption, no advancement of the budgeted Office Remodel project, and the majority of the 2019 Tank Improvement project rolling over to the 2020 Budget.

**MANAGEMENT'S DISCUSSION AND ANALYSIS  
(continued)**

**Capital Assets**

The District's net investment in capital assets as of December 31, 2019 and 2018 was as follows:

	December 31,	
	2019	2018
Land and improvements	\$ 271,261	\$ 271,261
Construction in progress	3,338,739	2,804,452
Water lines and mechanical	35,060,314	33,428,818
Sewer lines and mechanical	13,956,530	13,956,530
Office building and grounds	1,498,434	1,496,656
Vehicles	1,372,278	1,170,388
Office equipment	589,460	610,014
Repair and maintenance equipment	771,616	873,200
Total capital assets	56,858,632	54,611,319
Accumulated depreciation	(26,420,998)	(25,434,220)
Net capital assets	\$ 30,437,634	\$ 29,177,099

Additional information relating to the District's capital assets activity can be found in Note 3 on page 13 of the audit report.

**Economic Factors and Next Year's Budget**

- The District monitors all proposed legislation along with legal counsel and Special District Association representatives. At this time, no legislation that poses significant negative impact to the District is foreseen.
- Inflation within the District is anticipated to be at or near the Denver metropolitan rate.
- The District has budgeted a 2.8% increase in volumetric water costs and 4.37% increase in service charges from Denver Water.
- \$3,624,800 has been budgeted in 2020 for capital improvements and operating equipment.
- \$1,645,032 of the ending 2019 funds available is budgeted to be used in 2020.

**Requests for Information**

This financial report is designed to provide a general overview of the District's finances. Questions concerning any of the information provided in this report or requests for additional financial information should be addressed to:

District Manager  
Green Mountain Water and Sanitation District  
13919 West Utah Avenue,  
Lakewood, Colorado 80228

**GREEN MOUNTAIN WATER AND SANITATION DISTRICT**  
**Statement of Net Position**  
**December 31, 2019**  
**(With Summarized Financial Information as of December 31, 2018)**

	<b>2019</b>	<b>2018 Restated</b>
<b>ASSETS:</b>		
Current assets:		
Cash and cash equivalents	\$ 12,834,186	\$ 12,819,512
Investments and deposits	1,024,508	250,000
Accounts receivable	2,026,936	2,003,852
Other receivables	19,066	31,760
Accrued interest receivable	7,255	28,128
Prepaid expenses	106,105	83,968
Prepaid supplies	176,723	189,500
Total current assets	<u>16,194,779</u>	<u>15,406,720</u>
Noncurrent assets:		
Investments and deposits	810,704	1,811,247
Capital assets:		
Capital assets, not being depreciated	3,610,000	3,075,713
Capital assets, being depreciated, net	26,827,634	26,101,386
HRA deposits	31,000	-
Total noncurrent assets	<u>31,279,338</u>	<u>30,988,346</u>
<b>Total assets</b>	<u>47,474,117</u>	<u>46,395,066</u>
<b>DEFERRED OUTFLOWS OF RESOURCES:</b>		
Deferred outflows related to pension	670,342	693,529
Deferred outflows related to OPEB	59,696	66,972
<b>Total deferred outflows of resources</b>	<u>730,038</u>	<u>760,501</u>
<b>LIABILITIES:</b>		
Current liabilities:		
Accounts payable	477,605	563,389
Retainage payable	76,881	4,965
Other liabilities and deposits	66,718	85,576
Total current liabilities	<u>621,204</u>	<u>653,930</u>
Noncurrent liabilities:		
Net pension liability	2,617,631	2,447,519
Net OPEB liability	219,682	221,983
Total noncurrent liabilities	<u>2,837,313</u>	<u>2,669,502</u>
<b>Total liabilities</b>	<u>3,458,517</u>	<u>3,323,432</u>
<b>DEFERRED INFLOWS OF RESOURCES</b>		
Deferred inflows related to pension	83,258	510,472
Deferred inflows related to OPEB	10,586	3,714
<b>Total deferred inflows of resources</b>	<u>93,844</u>	<u>514,186</u>
<b>NET POSITION</b>		
Net investment in capital assets	30,437,634	29,177,099
Unrestricted	14,214,160	14,140,850
<b>Total net position</b>	<u>\$ 44,651,794</u>	<u>\$ 43,317,949</u>

The accompanying notes are an integral part of these statements.

**GREEN MOUNTAIN WATER AND SANITATION DISTRICT**  
**Statement of Revenues, Expenses and Changes in Net Position**  
**For the Year Ended December 31, 2019**  
**(With Summarized Financial Information for the Year Ended December 31, 2018)**

	<b>2019</b>	<b>2018 Restated</b>
<b>Operating revenues:</b>		
Charges for water and sewer services	\$ 11,198,019	\$ 11,342,881
Service fee	3,195,816	3,153,584
Meter sales	1,097	36,240
Other operating income	121,878	99,922
Water and sewer inspection fees	1,175	6,391
Total operating revenues	<u>14,517,985</u>	<u>14,639,018</u>
<b>Operating expenses:</b>		
Water purchased	6,596,084	7,013,102
Sewer treatment contract	2,485,955	2,568,419
Salaries and wages	1,449,865	1,469,381
Employee benefits & taxes	413,051	1,034,228
District manager contract	104,826	-
Repairs and maintenance - contracted	192,051	85,990
Pumping and utilities	275,956	323,376
Meters	31,918	36,225
Engineering	42,876	112,865
District repairs, maintenance and grounds	114,824	147,016
Office expense	366,276	422,431
Automobile	72,296	73,660
Legal and accounting	186,880	89,771
Directors fees	8,300	9,300
Insurance	113,712	124,275
Total operating expenses	<u>12,454,870</u>	<u>13,510,039</u>
Operating income before depreciation	2,063,115	1,128,979
Depreciation	1,170,445	1,080,039
<b>Net income (loss) from operations</b>	<u>892,670</u>	<u>48,940</u>
<b>Non-operating revenues (expenses):</b>		
Investment income	306,433	255,262
System investment fees	61,146	2,233,696
Loss on asset disposal	(6,404)	(30,413)
Total non-operating revenues (expenses)	<u>361,175</u>	<u>2,458,545</u>
<b>Income before capital contributions</b>	1,253,845	2,507,485
Capital contributions of assets	80,000	-
<b>Change in net position</b>	<u>1,333,845</u>	<u>2,507,485</u>
Net position, beginning of year, restated (Note 11)	43,317,949	40,810,464
<b>Net position, end of year</b>	<u>\$ 44,651,794</u>	<u>\$ 43,317,949</u>

The accompanying notes are an integral part of these statements.

**GREEN MOUNTAIN WATER AND SANITATION DISTRICT****Statement of Cash Flows****For the Year Ended December 31, 2019**

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<b>Cash flows from operating activities:</b>	
Cash received from customers	\$ 14,507,595
Cash paid to suppliers of goods and services	(10,753,151)
Cash paid to employees for services	(2,141,002)
	<hr/>
Net cash provided by operating activities	1,613,442
	<hr/>
<b>Cash flows from capital and related financing activities:</b>	
Acquisition of capital assets	(2,219,415)
Deposits paid related to capital projects	6,160
System investment fees	61,146
	<hr/>
Net cash used in capital financing activities	(2,152,109)
	<hr/>
<b>Cash flows from investing activities:</b>	
Proceeds from sales and maturities of investments	250,000
Interest on cash and investments	303,341
	<hr/>
Net cash provided by investing activities	553,341
	<hr/>
Net increase in cash and cash equivalents	14,674
Cash and cash equivalents, beginning of year	12,819,512
	<hr/>
Cash and cash equivalents, end of year	\$ 12,834,186
	<hr/> <hr/>
<b>Reconciliation of operating income to net cash provided by operations</b>	
Operating income	\$ 892,670
	<hr/>
<b>Adjustments to reconcile net income to net cash provided by operating activities:</b>	
Depreciation expense	1,170,445
(Increase) decrease in:	
Accounts receivable	(23,084)
Other receivable	12,694
Prepaid expenses	(22,137)
Prepaid inventory	12,777
HRA deposit	(31,000)
Deferred outflows- pension and OPEB	30,463
(Decrease) increase in:	
Accounts payable	(151,837)
Accrued payable and payroll liabilities	(25,018)
Net pension and OPEB liability	167,811
Deferred inflows- pension and OPEB	(420,342)
	<hr/>
Total adjustments	720,772
	<hr/>
Net cash provided by operating activities	\$ 1,613,442
	<hr/> <hr/>
<b>Noncash capital activities:</b>	
Contributions of assets	\$ 80,000
Capital assets acquired with accounts and retainage payable	(137,969)
Loss on asset disposal	(6,404)

The accompanying notes are an integral part of these statements.

**GREEN MOUNTAIN WATER AND SANITATION DISTRICT**  
**Notes to Financial Statements**  
**December 31, 2019**

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**1. Summary of Significant Accounting Policies**

The accounting and reporting policies of the Green Mountain Water and Sanitation District, Jefferson County, Colorado, (the District), conform to accounting principles generally accepted in the United States of America (US GAAP) as prescribed by the Governmental Accounting Standards Board (GASB). The following is a summary of the more significant policies consistently applied in the preparation of the accompanying financial statements.

**Reporting Entity**

The District is a statutory, single-purpose, Special District governed by a five-member Board of Directors pursuant to provisions of the Colorado Special District Act, C.R.S. Title 32. Qualified electors in the District elect the members of the Board. As required by US GAAP, these financial statements present the activities of the District which is legally separate and financially independent of other state and local governments.

The District provides water and sanitation services for its service area, which is located in Jefferson County, Colorado.

The District complies with GASB 61, *“The Financial Reporting Entity: Omnibus an amendment of GASB Statements No. 14 and No. 34”* and GASB Statement No. 39, *“Determining Whether Certain Organizations Are Component Units”*. These statements establish standards for defining and reporting on the financial reporting entity. It defines component units as legally separate entities for which the officials of the primary government are financially accountable and other organizations for which the nature and significance of their relationship with the primary government are such that exclusion would cause the reporting entity’s financial statements to be misleading or incomplete.

The District is not financially accountable for any other organization, nor is the District a component unit of any other primary governmental entity.

In May 1996, the District’s Board passed a resolution recognizing the District as a “water activity enterprise” under Article X, Section 20 of the Colorado Constitution.

**Measurement Focus, Basis of Accounting and Financial Statement Presentation**

The District’s financial statements are reported using the *economic resources measurement focus* and the *accrual basis of accounting*. Revenues are recorded when earned and expenses are recorded when a liability is incurred, regardless of the timing of the related cash flows.

The accounts of the District are organized on the basis of a proprietary fund type, specifically an enterprise fund. Enterprise funds are used by governments to report any activity for which a fee is charged to external users for goods or services.

**1. Summary of Significant Accounting Policies (continued)**

**Measurement Focus, Basis of Accounting and Financial Statement Presentation (continued)**

The District distinguishes *operating* revenues and expenses from *non-operating* items. Operating revenues and expenses generally result from providing services in connection with the District's principal ongoing operations, the delivery of water and wastewater treatment services and related service charges. Operating expenses for the District include costs of sales and services, operating expenses, administrative expenses, and depreciation on capital assets. All revenues and expenses not meeting this definition are reported as non-operating revenues and expenses or capital contributions. Investment income and tap fees are recorded as non-operating revenues. Contributed assets from developers are recorded as contributions when received.

**Assets, Liabilities, Deferred Outflows/Inflow of Resources, and Net Position**

**Cash and Cash Equivalents**

For purposes of the statement of cash flows, the District considers all highly liquid investments with original maturities of three months or less from the date of acquisition, to be cash equivalents.

**Investments**

Certain investments are reported at fair value and are classified as current or non-current based on their maturity date. Investments held in the local government investment pool are reported at net asset value or amortized cost, as applicable, as allowed under US GAAP.

**Fair Value**

Fair value is the price that would be received to sell an asset or paid to transfer a liability in an orderly transaction between market participants at the measurement date. The District categorizes its investments within the fair value hierarchy established by generally accepted accounting principles. The hierarchy is based on the valuation inputs used to measure the fair value of the asset. Level 1 inputs are quoted market prices in active markets for identical assets; Level 2 inputs are significant other observable inputs; Level 3 inputs are significant unobservable inputs.

**Revenues/Receivables**

Revenues are generated from water services, wastewater collection, and service charges. The District utilizes cycle billings. Commercial customers are billed monthly. Residential customers are billed in two cycles, every other month on a rotating basis.

**GREEN MOUNTAIN WATER AND SANITATION DISTRICT**  
**Notes to Financial Statements**  
**December 31, 2019**

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**1. Summary of Significant Accounting Policies (continued)**

**Assets, Liabilities, Deferred Outflows/Inflow of Resources, and Net Position (continued)**

**Revenues/Receivables (continued)**

The District bills and accrues an estimated amount of revenues for sales unbilled at the end of each reporting period. The unbilled amount plus any amounts billed to customers but not yet received by the District, are recorded as accounts receivable.

The District's receivables are due from commercial and residential customers within the District service area. The District's policy for collections is limited to the right to discontinue service and place liens on property. The District has determined that no allowance is necessary at December 31, 2019, based on historical collection experience.

**Prepaid Expenses**

Certain payments to vendors reflect costs applicable to future accounting periods and are recorded as prepaid items in the financial statements.

**Supplies Inventory**

Supplies inventory consists of operating supplies such as water meters, water meter parts, valve boxes and pipe replacement parts, for repairs and maintenance of the District's capital assets. The District has elected the consumption method; therefore, the cost of supplies is recorded as an expense when consumed rather than when purchased. Inventory is valued at cost using the first-in, first-out method.

**Capital Assets**

Capital assets include land, construction in progress, transmission and distribution system, sanitation system, buildings and grounds, office equipment, repairs and maintenance equipment and vehicles. Capital assets are defined by the District as assets with an initial cost of \$1,000 or more and an estimated useful life in excess of one year. Such assets are recorded at historical cost. Donated capital assets are recorded at estimated fair value at the date of donation. Capital expenditures for projects are capitalized as constructed. The costs of normal maintenance and repairs that do not add to the value of the assets or materially extend the life of the asset are not capitalized.

Capital assets, excluding land and construction in progress, are depreciated using the straight-line method over the following estimated useful lives:

<b><u>Assets</u></b>	<b><u>Years</u></b>
Transmission and distribution system	10-50
Sanitation system	10-50
Buildings and grounds	5-40
Office equipment	3-10
Repairs and maintenance equipment	5-10
Vehicles	5-10

1. **Summary of Significant Accounting Policies (continued)**

**Assets, Liabilities, Deferred Outflows/Inflow of Resources, and Net Position  
(continued)**

**Compensated absences**

It is the District's policy to permit employees to accumulate earned but unused paid time off, subject to certain limits in amounts. Accumulated, unpaid time is accrued when incurred.

**Net Pension Asset and Net Pension Liability**

The District reports a net pension asset or liability related to pension plans that are administered as trusts as required under GASB Statement No. 68, *Accounting and Financial Reporting for Pensions* (GASB 68). GASB 68 requires local governments to recognize, as an asset or liability, their long-term obligation/benefit for pension benefits. See Note 4 for additional information.

**Net OPEB Asset and Net OPEB Liability**

The District reports a net Other Postemployment Benefit ("OPEB") asset or liability related to OPBE plans that are administered as trusts as required under GASB Statement No. 75, *Accounting and Financial Reporting for Postemployment Benefits Other than Pensions* (GASB 75). GASB 75 requires local governments to recognize, as an asset or liability, their long-term obligation/benefit for OPEB benefits. See Note 5 for additional information.

**Deferred Outflows/Inflows of Resources**

In addition to assets, the statement of net position will sometimes report a separate section for deferred outflows of resources. This separate financial statement element, *deferred outflows of resources*, represents a consumption of net position that applies to a future period(s) and so will *not* be recognized as an outflow of resources (expense/expenditure) until then. The District has two items that qualifies for reporting in this category, *deferred outflows of resources related to pensions and OPEB*. See Notes 4 and 5 for additional information.

In addition to liabilities, the statement of net position will sometimes report a separate section for deferred inflows of resources. This separate financial statement element, *deferred inflows of resources*, represents an acquisition of net position that applies to a future period(s) and so will *not* be recognized as inflow of resources (revenue) until that time frame. The District has two items that qualify for reporting in this category, *deferred inflows of resources related to pensions and OPEB*. See Notes 4 and 5 for additional information on pensions. These amounts are deferred and recognized as an inflow of resources in the period that the amount becomes available.

**1. Summary of Significant Accounting Policies (continued)**

**Assets, Liabilities, Deferred Outflows/Inflow of Resources, and Net Position  
(continued)**

**Net Position**

The District classifies net position into three components:

- Net position invested in capital assets – consists of the historical cost of capital assets less accumulated depreciation and less any debt that remains outstanding that was used to finance those assets.
- Restricted net position - consists of assets that are restricted by the District's creditors, by state enabling legislation, by grantors (both federal and state), and by other contributors.
- Unrestricted net position – all remaining items of net position are reported in this category.

When both restricted and unrestricted resources are available for use, it is the District's policy to use restricted resources first, then use unrestricted resources as they are needed.

**Estimates**

The preparation of financial statements in conformity with US GAAP requires District management to make estimates and assumptions that affect the reported amounts of assets, deferred outflows of resources, liabilities, deferred inflows of resources, and disclosure of contingent assets and liabilities at the date of the financial statements and the reported amounts of revenues and expenses during the reporting period. Accordingly, actual results could differ from those estimates, and such differences could be material.

**Comparative Data**

The financial statements contain certain prior year summarized comparative information which were audited by other auditors. The 2018 Statement of Cash Flows has been omitted from the summarized comparative information due to restatement (Note 11) and several reclassifications. Accordingly, such information should be read in conjunction with the District's financial statements for the year ended December 31, 2018, from which the summarized information was derived.

**Reclassifications**

Certain amounts in the prior year financial statements have been reclassified to conform to the current year presentation. Reclassifications made in prior year have no impact on total net position or change in net position.

**1. Summary of Significant Accounting Policies (continued)**

**Assets, Liabilities, Deferred Outflows/Inflow of Resources, and Net Position  
(continued)**

**New accounting pronouncement**

In June 2017, GASB issued Statement No. 87, *Leases*. The objective of the Statement is to better meet the information needs of financial statement users by improving accounting and financial reporting for lease payments and receipts. The Statement is effective for the reporting periods beginning after June 15, 2021. The District has not yet determined the effect of this pronouncement.

**2. Stewardship, Compliance and Accountability**

**Budgetary Information**

The District's budget is adopted on a basis consistent with US GAAP with the following exceptions: depreciation, pension and OPEB expense is not budgeted, capital outlays and employer pension and OPEB contributions are treated as expenses for budget purposes; budget excludes gain/loss on asset disposals and investments, and capital contributions. State law requires the District to adopt annual appropriated budgets for all funds.

The District conforms to the following procedures, in compliance with Colorado Revised Statutes, in establishing the budgetary data reflected in the financial statements:

Prior to October 15 of each year, the District Administrator (not an elected official) submits a proposed operating budget for the fiscal year commencing the following January 1 to the Board of Directors (elected officials). The operating budget, for the fund, includes proposed expenses and the means of financing them.

After a required publication of "Notice of Proposed Budget" and a public hearing, the District adopts the proposed budget and an appropriating resolution, which legally appropriates expenditures for the upcoming year.

After adoption of the budget resolution, the District may make the following changes: (a) it may transfer appropriated monies between funds or between spending agencies within a fund, as determined by the original appropriation level; (b) it may approve supplemental appropriations to the extent of revenues in excess of the estimated revenues in the budget; (c) it may approve emergency appropriations; and (d) it may approve the reduction of appropriations for which originally estimated revenues are insufficient. The budget is only amended in conformity with Colorado Revised Statutes which allows the District to amend the budget and adopt a supplementary appropriation if money for a specific purpose, other than ad valorem taxes, becomes available to meet a contingency.

**2. Stewardship, Compliance and Accountability (continued)**

**Tax, Spending and Debt Limitations**

Article X, Section 20, of the Colorado Constitution, commonly known as the Taxpayer's Bill of Rights (TABOR) contains, tax, spending, and revenue and debt limitations which apply to the State of Colorado and all local governments. Spending and revenue limits are determined based on the prior year's "fiscal year spending" adjusted for allowable increases based upon inflation and local growth. "Fiscal year spending" is generally defined as expenditures plus reserve increase with certain exceptions. Revenue in excess of the "fiscal year spending" limit must be refunded unless the voters approve retention of such revenue.

TABOR requires local governments to establish Emergency Reserves. These reserves must be at least 3% of "fiscal year spending" (excluding bonded debt service). Local governments are not allowed to use emergency reserves to compensate for economic conditions, revenue shortfalls, or salary or benefit increases

On May 14, 1996, the Board of Directors established a Water Activity Enterprise ("Enterprise") in accordance with the provisions of Article 45.1, Title 37, C.R.S., in order to exclude the Enterprise from the provisions of TABOR. The Enterprise is operated and maintained as a government-owned business, and manages, operates, uses, maintains, and conducts all water activities, services, and facilities of the District. The Enterprise has authority to use, operate, improve, extend, enlarge, repair, replace, acquire, dispose of, encumber, contract with respect to, and otherwise control and supervise all water activity facilities and property of the District, and is wholly owned by the District. The Board of Directors of the District is the Governing Board of the Enterprise.

Enterprises, defined as government-owned businesses authorized to issue revenue bonds and receiving less than 10% of annual revenue in grants from all state and local governments combined, are excluded from the provisions of TABOR.

The Enterprise does not have the power to levy or assess any tax which is subject to TABOR or direct the District to exercise its taxing power on behalf of the Enterprise. Rates for water activity services and facilities provided by the Enterprise are established by the Governing Board, approved by the Board of Directors, and collected and enforced in accordance with state law. The Enterprise is established to separately account for all revenue and expenditures of the Enterprise. The Enterprise prepares an annual budget and accounts for its activities.

Because the District qualifies as an enterprise, fund, the District's management believes it is excluded from the provisions of TABOR. However, TABOR is complex and subject to interpretation. Many of the provisions may not become fully understood without judicial review.

**GREEN MOUNTAIN WATER AND SANITATION DISTRICT**  
**Notes to Financial Statements**  
**December 31, 2019**

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**3. Detailed Notes Concerning the Fund**

**Cash and Investments**

Deposits and investments are classified in the accompanying financial statements as follows as of December 31, 2019:

Cash and cash equivalents:

Bank deposits and cash on hand	\$ 54,495
Money market fund	3,370,713
Government investment pool	9,408,978
Total cash and cash equivalents:	<u>12,834,186</u>

Current assets:

Certificates of deposit – non-negotiable	275,508
Certificates of deposit - negotiable	749,000
Total current	<u>1,024,508</u>

Noncurrent assets:

Certificates of deposit – non-negotiable	<u>810,704</u>
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Total cash and investments \$ 14,669,398

**Custodial Credit Risk:** The Colorado Public Deposit Protection Act, (PDPA) requires that all units of local government deposit cash in eligible public depositories. State regulators determine eligibility. Amounts on deposit in excess of federal insurance levels must be collateralized. The eligible collateral is determined by the PDPA. PDPA allows the institution to create a single collateral pool for all public funds. The pool is to be maintained by another institution or held in trust for all the uninsured public deposits as a group. The market value of the collateral must be equal to 102% of the aggregate uninsured deposits.

The State Commissioners for banks and financial services are required by Statute to monitor the naming of eligible depositories and reporting of the uninsured deposits and assets maintained in the collateral pools.

The District follows state statutes for deposits. None of the District's deposits were exposed to custodial credit risk.

**Investments**

The District has adopted a formal investment policy, which is more restrictive than the Colorado Revised Statutes, that specifies investment instruments meeting defined rating and risk criteria in which the District may invest. The allowed investment instruments may include but are not limited to:

- Certain money market funds
- Certificates of deposit
- Negotiable certificates of deposits
- Local government investment pools

**3. Detailed Notes Concerning the Fund (continued)**

**Deposits and Investments (continued)**

**Investments (continued)**

The Colorado Surplus Asset Fund Trust (CSAFE) is an investment vehicle established by state statute for local governmental entities to pool surplus assets. As an investment pool, CSAFE operates under the Colorado Revised Statutes (24-75-701) and is overseen by the Colorado Securities Commissioner. CSAFE offers two accounts, CSAFE Cash and CSAFE Colorado Core (Core). At December 31, 2019, the District had invested \$852,866 in CSAFE Cash and \$8,556,113 in Core. There are no unfunded commitments and no redemption notice period for both investments.

CSAFE Cash records its investments at amortized cost and the District records its investment in CSAFE at net asset value (NAV) using the amortized cost method. Purchases and redemptions are available daily at a NAV of \$1.00 per share. CSAFE Cash limits its investments to those allowed by state statute; the portfolio has a weighted average maturity of 60 days or less. A designated custodial bank provides safekeeping and depository services to CSAFE in connection with the direct investment and withdrawal function of CSAFE Cash. The custodian's internal records segregate investments owned by the participating governments. At December 31, 2019, CSAFE Cash had a credit rating of AAAM by Standard & Poor's.

Core records its investments at fair value and the District records its investment in CSAFE at net asset value (NAV). Purchases and redemptions are available daily at a NAV of \$2.00 per share with redemptions limited to three per month. CSAFE limits its investments to those allowed by state statute; the portfolio has a weighted average maturity of 180 days or less. A designated custodial bank provides safekeeping and depository services to CSAFE in connection with the direct investment and withdrawal function of CSAFE. The custodian's internal records segregate investments owned by the participating governments. At December 31, 2019, Core had a credit rating of AAAf/S1 by Fitch.

**Interest Rate Risk:** Interest rate risk is the risk that changes in market interest rates will adversely affect the fair value of an investment. The District limits its investments to those with lower risk for market fluctuations. In addition, the District's investment policy limits investment maturities to five years or less.

**Credit Risk:** Generally, credit risk is the risk that an issuer of an investment will not fulfill its obligation to the holder of the investment. This is measured by the assignment of a rating by a nationally recognized statistical rating organization. The District's money market fund is not rated and is included in cash and cash equivalents in the above table.

As of December 31, 2019, the District held investments consisting of negotiable certificates of deposit in the amount of \$749,000 maturing in one year making up 100% of the investment balance. The negotiable certificates of deposit are categorized as Level 2 investments and are valued using a matrix pricing technique. The District's negotiable certificates of deposits are not rated.

**GREEN MOUNTAIN WATER AND SANITATION DISTRICT**  
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**3. Detailed Notes Concerning the Fund (continued)**

**Capital Assets**

Capital asset activity for the year ended December 31, 2019 was as follows:

	<u>Beginning Balance</u>	<u>Additions</u>	<u>Deletions</u>	<u>Ending Balance</u>
Capital assets not being depreciated:				
Land and land improvements	\$ 271,261	\$ -	\$ -	\$ 271,261
Construction in progress	2,804,452	2,085,783	(1,551,496)	3,338,739
Total capital assets, not being depreciated	<u>3,075,713</u>	<u>2,085,783</u>	<u>(1,551,496)</u>	<u>3,610,000</u>
Capital assets being depreciated:				
Transmission and distribution system	33,428,818	1,631,496	-	35,060,314
Sanitation system	13,956,530	-	-	13,956,530
Buildings and grounds	1,496,656	2,301	(523)	1,498,434
Office equipment	610,014	12,207	(32,761)	589,460
Repairs and maintenance equipment	873,200	28,066	(129,650)	771,616
Vehicles	1,170,388	229,027	(27,137)	1,372,278
	<u>51,535,606</u>	<u>1,903,097</u>	<u>(190,071)</u>	<u>53,248,632</u>
Less accumulated depreciation for:				
Transmission and distribution system	(15,824,927)	(640,072)	-	(16,464,999)
Sanitation system	(7,200,134)	(254,626)	-	(7,454,760)
Buildings and grounds	(739,102)	(44,606)	523	(783,185)
Office equipment	(469,716)	(44,489)	27,821	(486,384)
Repairs and maintenance equipment	(728,656)	(36,727)	128,186	(637,197)
Vehicles	(471,685)	(149,925)	27,137	(594,473)
	<u>(25,434,220)</u>	<u>(1,170,445)</u>	<u>183,667</u>	<u>(26,420,998)</u>
Total capital assets being depreciated, net	<u>26,101,386</u>	<u>732,652</u>	<u>(6,404)</u>	<u>26,827,634</u>
<b>Total capital assets, net</b>	<b>\$ <u>29,177,099</u></b>	<b>\$ <u>2,818,435</u></b>	<b>\$ <u>(1,557,900)</u></b>	<b>\$ <u>30,437,634</u></b>

**Long Term Debt**

As of December 31, 2019, the District has no authorized but unissued debt.

**4. Defined Benefit Pension Plan**

The District participates in the Local Government Division Trust Fund (LGDTF), a cost-sharing multiple-employer defined benefit pension plan administered by the Public Employees' Retirement Association of Colorado ("PERA"). The net pension liability, deferred outflows of resources and deferred inflows of resources related to pensions, pension expense, information about the fiduciary net position and additions to/deductions from the fiduciary net position of the LGDTF have been determined using the economic resources measurement focus and the accrual basis of accounting. For this purpose, benefit payments (including refunds of employee contributions) are recognized when due and payable in accordance with the benefit terms. Investments are reported at fair value.

4. **Defined Benefit Pension Plan (continued)**

The Colorado General Assembly passed significant pension reform through Senate Bill (SB) 18-200: *Concerning Modifications To the Public Employees' Retirement Association Hybrid Defined Benefit Plan Necessary to Eliminate with a High Probability the Unfunded Liability of the Plan Within the Next Thirty Years*. The bill was signed into law by Governor Hickenlooper on June 4, 2018. A brief description of some of the major changes to plan provisions required by SB 18-200 for the LGDTF that were in effect on the LGDTF's December 31, 2018 measurement date are listed below. A full copy of the bill can be found online at [www.leg.colorado.gov](http://www.leg.colorado.gov).

- Increases employee contribution rates for the LGDTF by a total of 2 percent (to be phased in over a period of 3 years starting on July 1, 2019).
- Modifies the retirement benefits, including temporarily suspending and reducing the annual increase for all current and future retirees, increases the highest average salary for employees with less than five years of service credit on December 31, 2019 and raises the retirement age for new employees.
- Member contributions, employer contributions, the direct distribution from the State, and the annual increases will be adjusted based on certain statutory parameters beginning July 1, 2020, and then each year thereafter, to help keep PERA on path to full funding in 30 years.
- Expands eligibility to participate in the PERA DC Plan to members of the Local Government Division hired on or after January 1, 2019. Beginning January 1, 2021, and every year thereafter, employer contribution rates for the LGDTF will be adjusted to include a defined contribution supplement based on the employer contribution amount paid to defined contribution plan participant accounts that would have otherwise gone to the defined benefit trusts to pay down the unfunded liability plus any defined benefit investment earnings thereon.

**Plan description:** Eligible employees of the District are provided with pensions through the Local Government Division Trust Fund (LGDTF)—a cost-sharing multiple-employer defined benefit pension plan administered by PERA. Plan benefits are specified in Title 24, Article 51 of the Colorado Revised Statutes (C.R.S.), administrative rules set forth at 8 C.C.R. 1502-1, and applicable provisions of the federal Internal Revenue Code. Colorado State law provisions may be amended from time to time by the Colorado General Assembly. PERA issues a publicly available comprehensive annual financial report (CAFR) that can be obtained at [www.copera.org/investments/pera-financial-reports](http://www.copera.org/investments/pera-financial-reports).

**Description of Benefits:** PERA provides retirement, disability, and survivor benefits. Retirement benefits are determined by the amount of service credit earned and/or purchased, highest average salary, the benefit structure(s) under which the member retires, the benefit option selected at retirement, and age at retirement. Retirement eligibility is specified in tables set forth at C.R.S. § 24-51-602, 604, 1713, and 1714.

**4. Defined Benefit Pension Plan (continued)**

The lifetime retirement benefit for all eligible retiring employees under the PERA benefit structure is the greater of the:

- Highest average salary multiplied by 2.5 percent and then multiplied by years of service credit
- The value of the retiring employee's member contribution account plus a 100 percent match on eligible amounts as of the retirement date. This amount is then annuitized into a monthly benefit based on life expectancy and other actuarial factors.

The lifetime retirement benefit for all eligible retiring employees under the Denver Public Schools (DPS) benefit structure is the greater of the:

- Highest average salary multiplied by 2.5 percent and then multiplied by years of service credit
- \$15 times the first 10 years of service credit plus \$20 times service credit over 10 years plus a monthly amount equal to the annuitized member contribution account balance based on life expectancy and other actuarial factors.

In all cases the service retirement benefit is limited to 100 percent of highest average salary and also cannot exceed the maximum benefit allowed by federal Internal Revenue Code.

Members may elect to withdraw their member contribution accounts upon termination of employment with all PERA employers; waiving rights to any lifetime retirement benefits earned. If eligible, the member may receive a match of either 50 percent or 100 percent on eligible amounts depending on when contributions were remitted to PERA, the date employment was terminated, whether 5 years of service credit has been obtained and the benefit structure under which contributions were made.

As of December 31, 2018, benefit recipients who elect to receive a lifetime retirement benefit are generally eligible to receive post-retirement cost-of-living adjustments in certain years, referred to as annual increases in the C.R.S. Pursuant to SB 18-200, there are no annual increases (AI) for 2018 and 2019. Thereafter, benefit recipients under the PERA benefit structure who began eligible employment before January 1, 2007 and all benefit recipients of the DPS benefit structure will receive an annual increase, unless PERA has a negative investment year, in which case the annual increase for the next three years is the lesser of 1.5 percent or the average of the Consumer Price Index for Urban Wage Earners and Clerical Workers (CPI-W) for the prior calendar year. Benefit recipients under the PERA benefit structure who began eligible employment after January 1, 2007 will receive the lesser of an annual increase of 1.5 percent or the average CPI-W for the prior calendar year, not to exceed 10 percent of PERA's Annual Increase Reserve (AIR) for the LGDTF. The automatic adjustment provision may raise or lower the aforementioned AI for a given year by up to one-quarter of 1 percent based on the parameters specified C.R.S. § 24-51-413.

**GREEN MOUNTAIN WATER AND SANITATION DISTRICT**  
**Notes to Financial Statements**  
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**4. Defined Benefit Pension Plan (continued)**

Disability benefits are available for eligible employees once they reach five years of earned service credit and are determined to meet the definition of disability. The disability benefit amount is based on the lifetime retirement benefit formula(s) shown above considering a minimum 20 years of service credit, if deemed disabled.

Survivor benefits are determined by several factors, which include the amount of earned service credit, highest average salary of the deceased, the benefit structure(s) under which service credit was obtained, and the qualified survivor(s) who will receive the benefits.

**Contributions:** Eligible employees and the District are required to contribute to the LGDTF at a rate set by Colorado statute. The contribution requirements are established under C.R.S. § 24-51-401, *et seq.* and § 24-51-413. Eligible employees are required to contribute 8 percent of their PERA-includable salary during the period of January 1, 2019 through December 31, 2019. The employer contribution requirements during the year ended December 31, 2019 are summarized in the table below :

	Year ended December 31, 2019
Employer contribution rate	10.00%
Amount of employer contribution apportioned to the Health Care Trust Fund as specified in C.R.S. § 24-51-208(1)(f)	(1.02)%
Amount apportioned to the LGDTF	8.98%
Amortization Equalization Disbursement (AED) as specified in C.R.S. § 24-51-411	2.20%
Supplemental Amortization Equalization Disbursement (SAED) as specified in C.R.S. § 24-51-411	1.50%
<b>Total employer contribution rate to the LGDTF</b>	<b>12.68%</b>

Contribution Rates for the LGDTF are expressed as a percentage of salary as defined in C.R.S. § 24-51-101(42).

Employer contributions are recognized by the LGDTF in the period in which the compensation becomes payable to the member and the District is statutorily committed to pay the contributions to the LGDTF. Employer contributions recognized by the LGDTF from the District were \$173,162 for the year ended December 31, 2019.

**Pension Liabilities, Pension Expense, and Deferred Outflows of Resources and Deferred Inflows of Resources Related to Pensions:** As of December 31, 2019, the District reported a liability of \$2,617,631 for its proportionate share of the net pension liability. The net pension liability for the LGDTF was measured as of December 31, 2018, and the total pension liability used to calculate the net pension liability was determined by an actuarial valuation as of December 31, 2017. Standard update procedures were used to roll-forward the total pension liability to December 31, 2018. The District's proportion of the net pension liability was based on the District's contributions to the LGDTF for the calendar year 2018 relative to the total contributions of participating employers to the LGDTF.

As of December 31, 2018, the District's proportion was .2082%, which was a decrease of .0116% from its proportion measured as of December 31, 2017.

**GREEN MOUNTAIN WATER AND SANITATION DISTRICT**  
**Notes to Financial Statements**  
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**4. Defined Benefit Pension Plan (continued)**

For the year ended December 31, 2019, the District recognized pension benefit of \$55,824. As of December 31, 2019, the District reported deferred outflows of resources and deferred inflows of resources related to pensions from the following sources:

	<u>Deferred outflows of resources</u>	<u>Deferred inflows of resources</u>
Change in proportionate share	\$ 41,910	\$ 83,258
Difference between expected and actual experience	109,451	-
Net difference between projected and actual earnings on plan investments	340,890	-
Changes of assumptions or other inputs	-	-
Contributions subsequent to the measurement date	178,090	-
<b>Total</b>	<b>\$ <u>670,342</u></b>	<b>\$ <u>83,258</u></b>

Contributions of \$178,091 reported as deferred outflows of resources related to pension resulting from District contributions subsequent to the measurement date will be recognized as a reduction in the net pension liability in the year ended December 31, 2020. Other amounts reported as deferred outflows of resources and deferred inflows of resources related to pensions will be recognized in pension expense as follows:

<u>Year ended December 31,</u>	
2020	\$ 179,354
2021	24,562
2022	18,995
2023	186,082
<b>Total</b>	<b>\$ <u>408,993</u></b>

**Actuarial assumptions.** The total pension liability in the December 31, 2017 actuarial valuation was determined using the following actuarial cost method, actuarial assumptions and other inputs:

Actuarial cost method	Entry age
Price inflation	2.40%
Real wage growth	1.10%
Wage inflation	3.50%
Salary increases, including wage inflation	3.50 – 10.45%
Long-term investment rate of return, net of pension plan investment expenses, including price inflation	7.25%
Discount rate	7.25%
Post-retirement benefit increases:	
PERA benefit structure hired prior to 1/1/07; and DPS benefit structure (automatic)	2.00%
PERA benefit structure hired after 12/31/06; (ad hoc, substantively automatic)	Financed by the Annual Increase Reserve

**GREEN MOUNTAIN WATER AND SANITATION DISTRICT**  
**Notes to Financial Statements**  
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**4. Defined Benefit Pension Plan (continued)**

The revised assumptions shown below were reflected in the roll-forward calculation of the total pension liability from December 31, 2017 to December 31, 2018:

Discount rate	7.25%
Post-retirement benefit increases:	
PERA benefit structure hired prior to 1/1/07 and DPS benefit structure (automatic)	0% through 2019 and 1.5% compounded annually, thereafter
PERA benefit structure hired after 12/31/06 (ad hoc, substantively automatic)	Financed by the Annual Increase Reserve

Healthy mortality assumptions for active members reflect the RP-2014 White Collar Employee Mortality Table, a table specifically developed for actively working people. To allow for an appropriate margin of improved mortality prospectively, the mortality rates incorporate a 70 percent factor applied to male rates and a 55 percent factor applied to female rates.

Healthy, post-retirement mortality assumptions reflect the RP-2014 Healthy Annuitant Mortality Table, adjusted as follows:

- **Males:** Mortality improvement projected to 2018 using the MP-2015 projection scale, a 73 percent factor applied to rates for ages less than 80, a 108 percent factor applied to rates for ages 80 and above, and further adjustments for credibility.
- **Females:** Mortality improvement projected to 2020 using the MP-2015 projection scale, a 78 percent factor applied to rates for ages less than 80, a 109 percent factor applied to rates for ages 80 and above, and further adjustments for credibility.

For disabled retirees, the mortality assumption was based on 90 percent of the RP-2014 Disabled Retiree Mortality Table.

The actuarial assumptions used in the December 31, 2017, valuations were based on the results of the 2016 experience analysis for the periods January 1, 2012, through December 31, 2015, as well as, the October 28, 2016, actuarial assumptions workshop and were adopted by the PERA Board during the November 18, 2016, Board meeting.

**Long-term Expected Rate of Return:** The long-term expected return on plan assets is reviewed as part of regular experience studies prepared every four or five years for PERA. Recently, this assumption has been reviewed more frequently. The most recent analyses were outlined in presentations to PERA's Board on October 28, 2016.

Several factors were considered in evaluating the long-term rate of return assumption for the LGDTF, including long-term historical data, estimates inherent in current market data, and a log-normal distribution analysis in which best-estimate ranges of expected future real rates of return (expected return, net of investment expense and inflation) were developed for each major asset class. These ranges were combined to produce the long-term expected rate of return by weighting the expected future real rates of return by the target asset allocation percentage and then adding expected inflation.

**GREEN MOUNTAIN WATER AND SANITATION DISTRICT**  
**Notes to Financial Statements**  
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**4. Defined Benefit Pension Plan (continued)**

As of the November 18, 2016 adoption of the current long-term expected rate of return by the PERA Board, the target asset allocation and best estimates of geometric real rates of return for each major asset class are summarized in the following table:

<b>Asset Class</b>	<b>Target Allocation</b>	<b>30 Year Expected Geometric Real Rate of Return</b>
U.S. Equity – Large Cap	21.20%	4.30%
U.S. Equity – Small Cap	7.42%	4.80%
Non-U.S. Equity – Developed	18.55%	5.20%
Non-U.S. Equity – Emerging	5.83%	5.40%
Core Fixed Income	19.32%	1.20%
High Yield	1.38%	4.30%
Non-U.S. Fixed Income – Developed	1.84%	0.60%
Emerging Market Debt	0.46%	3.90%
Core Real Estate	8.50%	4.90%
Opportunity Fund	6.00%	3.80%
Private Equity	8.50%	6.60%
Cash	1.00%	0.20%
<b>Total</b>	<b>100.00%</b>	

In setting the long-term expected rate of return, projections employed to model future returns provide a range of expected long-term returns that, including expected inflation, ultimately support a long-term expected rate of return assumption of 7.25%.

**Discount rate:** The discount rate used to measure the total pension liability was 7.25 percent. The projection of cash flows used to determine the discount rate applied the actuarial cost method and assumptions shown above. In addition, the following methods and assumptions were used in the projection of cash flows:

- Total covered payroll for the initial projection year consists of the covered payroll of the active membership present on the valuation date and the covered payroll of future plan members assumed to be hired during the year. In subsequent projection years, total covered payroll was assumed to increase annually at a rate of 3.50%.
- Employee contributions were assumed to be made at the member contribution rates in effect for each year, including scheduled increases in SB 18-200. Employee contributions for future plan members were used to reduce the estimated amount of total service costs for future plan members.

**4. Defined Benefit Pension Plan (continued)**

- Employer contributions were assumed to be made at rates equal to the fixed statutory rates specified in law for each year, including current and estimated future AED and SAED, until the actuarial value funding ratio reaches 103%, at which point, the AED and SAED will each drop 0.50% every year until they are zero. Additionally, estimated employer contributions included reductions for the funding of the AIR and retiree health care benefits. For future plan members, employer contributions were further reduced by the estimated amount of total service costs for future plan members not financed by their member contributions.
- Employer contributions and the amount of total service costs for future plan members were based upon a process to estimate future actuarially determined contributions assuming an analogous future plan member growth rate.
- The AIR balance was excluded from the initial fiduciary net position, as, per statute, AIR amounts cannot be used to pay benefits until transferred to either the retirement benefits reserve or the survivor benefits reserve, as appropriate. AIR transfers to the fiduciary net position and the subsequent AIR benefit payments were estimated and included in the projections.
- Benefit payments and contributions were assumed to be made at the middle of the year.

Based on the above assumptions and methods, LGDTF's fiduciary net position was projected to be available to make all projected future benefit payments of current members. Therefore, the long-term expected rate of return of 7.25 percent on pension plan investments was applied to all periods of projected benefit payments to determine the total pension liability. The discount rate determination does not use the municipal bond index rate, and therefore, the discount rate is 7.25 percent. There was no change in the discount rate from the prior measurement date.

**Sensitivity of the District's proportionate share of the net pension liability (asset) to changes in the discount rate:** The following presents the District's proportionate share of the net pension liability (asset) calculated using the discount rate of 7.25%, as well as what the District's proportionate share of the net pension liability (asset) would be if it were calculated using a discount rate that is 1-percentage-point lower (6.25%) or 1-percentage-point higher (8.25%) than the current rate:

1% Decrease (6.25%)	Current Discount Rate (7.25%)	1 % Increase (8.25%)
\$ (4,004,434)	\$ (2,617,631)	\$ (1,457,430)

*Pension plan fiduciary net position.* Detailed information about the LGDTF's fiduciary net position is available in PERA's CAFR which can be obtained at:

[www.copera.org/investments/pera-financial-reports](http://www.copera.org/investments/pera-financial-reports).

**4. Defined Benefit Pension Plan (continued)**

**Changes between the measurement date of the net pension liability and December 31, 2019:** During the 2019 legislative session, the Colorado General Assembly passed HB 19-1217: *PERA Public Employees' Retirement Association Local Government Division Member Contribution Rate*. The bill was signed into law by Governor Polis on May 20, 2019 and eliminates the 2 percent increase in the contribution rate for members in the Local Government Division mandated by SB 18-200.

**5. Postemployment Benefits other than Pensions (OPEB)**

The District participates in the Health Care Trust Fund (HCTF), a cost-sharing multiple-employer defined benefit OPEB fund administered by the Public Employees' Retirement Association of Colorado ("PERA"). The net OPEB liability, deferred outflows of resources and deferred inflows of resources related to OPEB, OPEB expense, information about the fiduciary net position and additions to/deductions from the fiduciary net position of the HCTF have been determined using the economic resources measurement focus and the accrual basis of accounting. For this purpose, benefits paid on behalf of health care participants are recognized when due and/or payable in accordance with the benefit terms. Investments are reported at fair value.

**Plan description:** Eligible employees of the District are provided with OPEB through the HCTF—a cost-sharing multiple-employer defined benefit OPEB plan administered by PERA. The HCTF is established under Title 24, Article 51, Part 12 of the Colorado Revised Statutes (C.R.S.), as amended. Colorado State law provisions may be amended from time to time by the Colorado General Assembly. Title 24, Article 51, Part 12 of the C.R.S., as amended, sets forth a framework that grants authority to the PERA Board to contract, self-insure, and authorize disbursements necessary in order to carry out the purposes of the PERACare program, including the administration of the premium subsidies. Colorado State law provisions may be amended from time to time by the Colorado General Assembly. PERA issues a publicly available comprehensive annual financial report (CAFR) that can be obtained at [www.copera.org/investments/pera-financial-reports](http://www.copera.org/investments/pera-financial-reports).

**Benefits provided:** The HCTF provides a health care premium subsidy to eligible participating PERA benefit recipients and retirees who choose to enroll in one of the PERA health care plans, however, the subsidy is not available if only enrolled in the dental and/or vision plan(s). The health care premium subsidy is based upon the benefit structure under which the member retires and the member's years of service credit. For members who retire having service credit with employers in the Denver Public Schools (DPS) Division and one or more of the other four Divisions (State, School, Local Government and Judicial), the premium subsidy is allocated between the HCTF and the Denver Public Schools Health Care Trust Fund (DPS HCTF). The basis for the amount of the premium subsidy funded by each trust fund is the percentage of the member contribution account balance from each division as it relates to the total member contribution account balance from which the retirement benefit is paid.

**5. Postemployment Benefits other than Pensions (OPEB) (continued)**

C.R.S. § 24-51-1202 et seq. specifies the eligibility for enrollment in the health care plans offered by PERA and the amount of the premium subsidy. The law governing a benefit recipient's eligibility for the subsidy and the amount of the subsidy differs slightly depending under which benefit structure the benefits are calculated. All benefit recipients under the PERA benefit structure and all retirees under the DPS benefit structure are eligible for a premium subsidy, if enrolled in a health care plan under PERACare. Upon the death of a DPS benefit structure retiree, no further subsidy is paid.

Enrollment in the PERACare is voluntary and is available to benefit recipients and their eligible dependents, certain surviving spouses, and divorced spouses and guardians, among others. Eligible benefit recipients may enroll into the program upon retirement, upon the occurrence of certain life events, or on an annual basis during an open enrollment period.

*PERA Benefit Structure:* The maximum service-based premium subsidy is \$230 per month for benefit recipients who are under 65 years of age and who are not entitled to Medicare; the maximum service-based subsidy is \$115 per month for benefit recipients who are 65 years of age or older or who are under 65 years of age and entitled to Medicare. The basis for the maximum service-based subsidy, in each case, is for benefit recipients with retirement benefits based on 20 or more years of service credit. There is a 5 percent reduction in the subsidy for each year less than 20. The benefit recipient pays the remaining portion of the premium to the extent the subsidy does not cover the entire amount.

For benefit recipients who have not participated in Social Security and who are not otherwise eligible for premium-free Medicare Part A for hospital-related services, C.R.S. § 24-51-1206(4) provides an additional subsidy. According to the statute, PERA cannot charge premiums to benefit recipients without Medicare Part A that are greater than premiums charged to benefit recipients with Part A for the same plan option, coverage level, and service credit. Currently, for each individual PERACare enrollee, the total premium for Medicare coverage is determined assuming plan participants have both Medicare Part A and Part B and the difference in premium cost is paid by the HCTF or the DPS HCTF on behalf of benefit recipients not covered by Medicare Part A.

*DPS Benefit Structure :* The maximum service-based premium subsidy is \$230 per month for retirees who are under 65 years of age and who are not entitled to Medicare; the maximum service-based subsidy is \$115 per month for retirees who are 65 years of age or older or who are under 65 years of age and entitled to Medicare. The basis for the maximum subsidy, in each case, is for retirees with retirement benefits based on 20 or more years of service credit. There is a 5 percent reduction in the subsidy for each year less than 20. The retiree pays the remaining portion of the premium to the extent the subsidy does not cover the entire amount.

For retirees who have not participated in Social Security and who are not otherwise eligible for premium-free Medicare Part A for hospital-related services, the HCTF or the DPS HCTF pays an alternate service-based premium subsidy. Each individual retiree meeting these conditions receives the maximum \$230 per month subsidy reduced appropriately for service less than 20 years, as described above. Retirees who do not have Medicare Part A pay the difference between the total premium and the monthly subsidy.

**GREEN MOUNTAIN WATER AND SANITATION DISTRICT**  
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**5. Postemployment Benefits other than Pensions (OPEB) (continued)**

**Contributions:** Pursuant to Title 24, Article 51, Section 208(1) (f) of the C.R.S., as amended, certain contributions are apportioned to the HCTF. PERA-affiliated employers of the State, School, Local Government, and Judicial Divisions are required to contribute at a rate of 1.02 percent of PERA-includable salary into the HCTF.

Employer contributions are recognized by the HCTF in the period in which the compensation becomes payable to the member and the District is statutorily committed to pay the contributions. Employer contributions recognized by the HCTF from the District were \$13,929 for the year ended December 31, 2019.

**OPEB Liabilities, OPEB Expense, and Deferred Outflows of Resources and Deferred Inflows of Resources Related to OPEB:** As of December 31, 2019, the District reported a liability of \$219,682 for its proportionate share of the net OPEB liability. The net OPEB liability for the HCTF was measured as of December 31, 2018, and the total OPEB liability used to calculate the net OPEB liability was determined by an actuarial valuation as of December 31, 2017. Standard update procedures were used to roll-forward the total OPEB liability to December 31, 2018. The District's proportion of the net OPEB liability was based on the District's contributions to the HCTF for the calendar year 2018 relative to the total contributions of participating employers to the HCTF.

At December 31, 2018, the District proportion was .0161%, which was a decrease of .00093% from its proportion measured as of December 31, 2017.

For the year ended December 31, 2019 the District recognized OPEB expense of \$26,173. At December 31, 2019, the District reported deferred outflows of resources and deferred inflows of resources related to OPEB from the following sources:

	<u>Deferred outflows of resources</u>	<u>Deferred inflows of resources</u>
Change in proportionate share	\$ 41,771	\$ 10,252
Difference between expected and actual experience	797	334
Net difference between projected and actual earnings on plan investments	1,263	-
Changes of assumptions or other inputs	1,541	-
Contributions subsequent to the measurement date	14,324	-
<b>Total</b>	<b>\$ <u>59,696</u></b>	<b>\$ <u>10,586</u></b>

\$14,324 reported as deferred outflows of resources related to OPEB, resulting from contributions subsequent to the measurement date, will be recognized as a reduction of the net OPEB liability in the year ended December 31, 2020.

**GREEN MOUNTAIN WATER AND SANITATION DISTRICT**  
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**5. Postemployment Benefits other than Pensions (OPEB) continued**

Other amounts reported as deferred outflows of resources and deferred inflows of resources related to OPEB will be recognized in OPEB expense as follows:

<u>Year ended December 31,</u>		
2020	\$	8,710
2021		8,710
2022		8,710
2023		9,587
2024		(858)
Thereafter		(73)
Total	\$	<u>34,786</u>

**Actuarial assumptions:** The total OPEB liability in the December 31, 2017 actuarial valuation was determined using the following actuarial cost method, actuarial assumptions and other inputs:

Actuarial cost method	Entry age
Price inflation	2.40%
Real wage growth	1.10%
Wage inflation	3.50%
Salary increases, including wage inflation	3.50% in aggregate
Long-term investment rate of return, net of OPEB plan investment expenses, including price inflation	7.25%
Discount rate	7.25%
Health care cost trend rates	
PERA benefit structure:	
Service based premium subsidy	0%
PERACare Medicare plans	5.00%
Medicare Part A premiums	3.25 % for 2018, gradually rising to 5.00% in 2025
DPS benefit structure:	
Service-based premium subsidy	0.00%
PERACare Medicare plans	N/A
Medicare Part A premiums	N/A

Calculations are based on the benefits provided under the terms of the substantive plan in effect at the time of each actuarial valuation and on the pattern of sharing of costs between employers of each fund to that point.

The actuarial assumptions used in the December 31, 2017, valuations were based on the results of the 2016 experience analysis for the periods January 1, 2012, through December 31, 2015, as well as, the October 28, 2016, actuarial assumptions workshop and were adopted by the PERA Board during the November 18, 2016, Board meeting. In addition, certain actuarial assumptions pertaining to per capita health care costs and their related trends are analyzed and reviewed by PERA's actuary, as discussed below.

**GREEN MOUNTAIN WATER AND SANITATION DISTRICT**  
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**5. Postemployment Benefits other than Pensions (OPEB) continued**

In determining the additional liability for PERACare enrollees who are age sixty-five or older and who are not eligible for premium-free Medicare Part A, the following monthly costs/premiums are assumed for 2018 for the PERA Benefit Structure:

<b>Medicare Plan</b>	<b>Cost for Members Without Medicare Part A</b>	<b>Premiums for Members Without Medicare Part A</b>
Self-Funded Medicare Supplement Plans	\$736	\$367
Kaiser Permanente Medicare Advantage HMO	\$602	\$236
Rocky Mountain Health Plans Medicare HMO	\$611	\$251
UnitedHealthcare Medicare HMO	\$686	\$213

The 2018 Medicare Part A premium is \$422 per month.

In determining the additional liability for PERACare enrollees in the PERA Benefit Structure who are age sixty-five or older and who are not eligible for premium-free Medicare Part A, the following chart details the initial expected value of Medicare Part A benefits, age adjusted to age 65 for the year following the valuation date:

<b>Medicare Plan</b>	<b>Cost for Members Without Medicare Part A</b>
Self-Funded Medicare Supplement Plans	\$289
Kaiser Permanente Medicare Advantage HMO	\$300
Rocky Mountain Health Plans Medicare HMO	\$270
UnitedHealthcare Medicare HMO	\$400

All costs are subject to the health care cost trend rates, as discussed below.

Health care cost trend rates reflect the change in per capita health costs over time due to factors such as medical inflation, utilization, plan design, and technology improvements. For the PERA benefit structure, health care cost trend rates are needed to project the future costs associated with providing benefits to those PERACare enrollees not eligible for premium-free Medicare Part A.

Health care cost trend rates for the PERA benefit structure are based on published annual health care inflation surveys in conjunction with actual plan experience (if credible), building block models and heuristics developed by health plan actuaries and administrators, and projected trends for the Federal Hospital Insurance Trust Fund (Medicare Part A premiums) provided by the Centers for Medicare & Medicaid Services. Effective December 31, 2017, the health care cost trend rates for Medicare Part A premiums were revised to reflect the current expectation of future increases in rates of inflation applicable to Medicare Part A premiums.

**GREEN MOUNTAIN WATER AND SANITATION DISTRICT**  
**Notes to Financial Statements**  
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**5. Postemployment Benefits other than Pensions (OPEB) continued**

The PERA benefit structure health care cost trend rates that were used to measure the total OPEB liability are summarized in the table below:

<b>Year</b>	<b>PERACare Medicare Plans</b>	<b>Medicare Part A Premiums</b>
2018	5.00%	3.25%
2019	5.00%	3.50%
2020	5.00%	3.75%
2021	5.00%	4.00%
2022	5.00%	4.25%
2023	5.00%	4.50%
2024	5.00%	4.75%
2025+	5.00%	5.00%

Mortality assumptions for the determination of the total pension liability for each of the Division Trust Funds as shown below are applied, as applicable, in the determination of the total OPEB liability for the HCTF. Affiliated employers of the State, School, Local Government, and Judicial Divisions participate in the HCTF.

Healthy mortality assumptions for active members were based on the RP-2014 White Collar Employee Mortality Table, a table specifically developed for actively working people. To allow for an appropriate margin of improved mortality prospectively, the mortality rates incorporate a 70 percent factor applied to male rates and a 55 percent factor applied to female rates.

Healthy, post-retirement mortality assumptions for the State and Local Government Divisions were based on the RP-2014 Healthy Annuitant Mortality Table, adjusted as follows:

- **Males:** Mortality improvement projected to 2018 using the MP-2015 projection scale, a 73 percent factor applied to rates for ages less than 80, a 108 percent factor applied to rates for ages 80 and above, and further adjustments for credibility.
- **Females:** Mortality improvement projected to 2020 using the MP-2015 projection scale, a 78 percent factor applied to rates for ages less than 80, a 109 percent factor applied to rates for ages 80 and above, and further adjustments for credibility.

Healthy, post-retirement mortality assumptions for the School and Judicial Divisions were based on the RP-2014 White Collar Healthy Annuitant Mortality Table, adjusted as follows:

- **Males:** Mortality improvement projected to 2018 using the MP-2015 projection scale, a 93 percent factor applied to rates for ages less than 80, a 113 percent factor applied to rates for ages 80 and above, and further adjustments for credibility.
- **Females:** Mortality improvement projected to 2020 using the MP-2015 projection scale, a 68 percent factor applied to rates for ages less than 80, a 106 percent factor applied to rates for ages 80 and above, and further adjustments for credibility.

**GREEN MOUNTAIN WATER AND SANITATION DISTRICT**  
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**5. Postemployment Benefits other than Pensions (OPEB) continued**

For disabled retirees, the mortality assumption was based on 90 percent of the RP-2014 Disabled Retiree Mortality Table.

The following health care costs assumptions were updated and used in the measurement of the obligations for the HCTF:

- Initial per capita health care costs for those PERACare enrollees under the PERA benefit structure who are expected to attain age 65 and older ages and are not eligible for premium-free Medicare Part A benefits were updated to reflect the change in costs for the 2018 plan year.
- The health care cost trend rates for Medicare Part A premiums were revised to reflect the then-current expectation of future increases in rates of inflation applicable to Medicare Part A premiums.

The long-term expected return on plan assets is reviewed as part of regular experience studies prepared every four or five years for PERA. Recently, this assumption has been reviewed more frequently. The most recent analyses were outlined in presentations to PERA's Board on October 28, 2016.

Several factors were considered in evaluating the long-term rate of return assumption for the HCTF, including long-term historical data, estimates inherent in current market data, and a log-normal distribution analysis in which best-estimate ranges of expected future real rates of return (expected return, net of investment expense and inflation) were developed for each major asset class. These ranges were combined to produce the long-term expected rate of return by weighting the expected future real rates of return by the target asset allocation percentage and then adding expected inflation.

As of the November 18, 2016 adoption of the current long-term expected rate of return by the PERA Board, the target asset allocation and best estimates of geometric real rates of return for each major asset class are summarized in the following table:

<b>Asset Class</b>	<b>Target Allocation</b>	<b>30 Year Expected Geometric Real Rate of Return</b>
U.S. Equity – Large Cap	21.20%	4.30%
U.S. Equity – Small Cap	7.42%	4.80%
Non-U.S. Equity – Developed	18.55%	5.20%
Non-U.S. Equity – Emerging	5.83%	5.40%
Core Fixed Income	19.32%	1.20%
High Yield	1.38%	4.30%
Non-U.S. Fixed Income – Developed	1.84%	0.60%
Emerging Market Debt	0.46%	3.90%
Core Real Estate	8.50%	4.90%
Opportunity Fund	6.00%	3.80%
Private Equity	8.50%	6.60%
Cash	1.00%	0.20%
<b>Total</b>	<b>100.00%</b>	

**5. Postemployment Benefits other than Pensions (OPEB) continued**

In setting the long-term expected rate of return, projections employed to model future returns provide a range of expected long-term returns that, including expected inflation, ultimately support a long-term expected rate of return assumption of 7.25%.

**Sensitivity of the District's proportionate share of the net OPEB liability to changes in the Health Care Cost Trend Rates:** The following presents the net OPEB liability using the current health care cost trend rates applicable to the PERA benefit structure, as well as if it were calculated using health care cost trend rates that are one percentage point lower or one percentage point higher than the current rates:

	<b>1% Decrease in Trend Rates</b>	<b>Current Trend Rates</b>	<b>1% Increase in Trend Rates</b>
PERACare Medicare trend rate	4.00%	5.00%	6.00%
Initial Medicare Part A trend rate	2.25%	3.25%	4.25%
Ultimate Medicare Part A trend rate	4.00%	5.00%	6.00%
Net OPEB Liability	\$213,615	\$219,682	\$226,659

**Discount rate:** The discount rate used to measure the total OPEB liability was 7.25 percent. The projection of cash flows used to determine the discount rate applied the actuarial cost method and assumptions shown above. In addition, the following methods and assumptions were used in the projection of cash flows:

- Updated health care cost trend rates for Medicare Part A premiums as of the December 31, 2018, measurement date.
- Total covered payroll for the initial projection year consists of the covered payroll of the active membership present on the valuation date and the covered payroll of future plan members assumed to be hired during the year. In subsequent projection years, total covered payroll was assumed to increase annually at a rate of 3.50%.
- Employer contributions were assumed to be made at rates equal to the fixed statutory rates specified in law and effective as of the measurement date.
- Employer contributions and the amount of total service costs for future plan members were based upon a process to estimate future actuarially determined contributions assuming an analogous future plan member growth rate.
- Transfers of a portion of purchase service agreements intended to cover the costs associated with OPEB benefits were estimated and included in the projections.
- Benefit payments and contributions were assumed to be made at the middle of the year.

**5. Postemployment Benefits other than Pensions (OPEB) (continued)**

Based on the above assumptions and methods, the projection test indicates the HCTF's fiduciary net position was projected to make all projected future benefit payments of current members. Therefore, the long-term expected rate of return of 7.25 percent on OPEB plan investments was applied to all periods of projected benefit payments to determine the total OPEB liability. The discount rate determination does not use the municipal bond index rate, and therefore, the discount rate is 7.25 percent. There was no change in the discount rate from the prior measurement date.

**Sensitivity of the <Insert Financial Reporting Entity Name> proportionate share of the net OPEB liability to changes in the discount rate:** The following presents the proportionate share of the net OPEB liability calculated using the discount rate of 7.25 percent, as well as what the proportionate share of the net OPEB liability would be if it were calculated using a discount rate that is 1-percentage-point lower (6.25 percent) or 1-percentage-point higher (8.25 percent) than the current rate:

1% Decrease (6.25%)	Current Discount Rate (7.25%)	1% Increase (8.25%)
\$245,805	\$219,682	\$197,349

**OPEB plan fiduciary net position:** Detailed information about the HCTF's fiduciary net position is available in PERA's CAFR which can be obtained at:  
[www.copera.org/investments/pera-financial-reports](http://www.copera.org/investments/pera-financial-reports).

**6. Defined Contribution Pension Plan**

Voluntary Investment Program

*Plan Description* - Employees of the District that are also members of the LGDTF may voluntarily contribute to the Voluntary Investment Program, an Internal Revenue Code Section 401(k) defined contribution plan administered by PERA. Title 24, Article 51, Part 14 of the C.R.S., as amended, assigns the authority to establish the Plan provisions to the PERA Board of Trustees. PERA issues a publicly available CAFR which includes additional information on the Voluntary Investment Program. That report can be obtained at [www.copera.org/investments/pera-financial-reports](http://www.copera.org/investments/pera-financial-reports).

*Funding Policy* - The Voluntary Investment Program is funded by voluntary member contributions up to the maximum limits set by the Internal Revenue Service, as established under Title 24, Article 51, Section 1402 of the C.R.S., as amended. For the year ended December 31, 2019, there were no employer matching contributions under the Plan.

Defined Contribution Retirement Plan (DC Plan)

*Plan Description* - Employees of the LGDTF that were hired on or after January 1, 2019 which were eligible to participate in the LGDTF, a cost-sharing multiple-employer defined benefit pension plan, have the option to participate in the LGDTF or the Defined Contribution Retirement Plan (PERA DC Plan). The PERA DC Plan is an Internal Revenue Code Section 401(a) governmental profit-sharing defined contribution plan. Title 24, Article 51, Part 15 of the C.R.S., as amended, assigns the authority to establish Plan provisions to the PERA Board of Trustees. The DC Plan is also included in PERA's CAFR as referred to above.

**GREEN MOUNTAIN WATER AND SANITATION DISTRICT**  
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**6. Defined Contribution Pension Plan (continued)**

*Funding Policy* – All participating employees in the PERA DC Plan and the District are required to contribute a percentage of the participating employees' PERA-includable salary to the PERA DC Plan. The employee and employer contribution rates for the year ended December 31, 2019 are summarized in the tables below :

	January 1, 2019 Through June 30, 2019	July 1, 2019 Through December 31, 2019
Employee contribution Rates:	8.00%	8.75%
Employer Contribution Rates (On behalf of participating employees):	10.00%	10.00%

Additionally, the employers are required to contribute AED and SAED to the LGDTF as follows:

	<i>As of December 31, 2019</i>
Amortization Equalization Disbursement (AED) as specified in C.R.S. § 24-51-411 <sup>1</sup>	2.20%
Supplemental Amortization Equalization Disbursement (SAED) as specified in C.R.S. § 24-51-411 <sup>1</sup>	1.50%
<b>Total employer contribution rate to the LGDTF<sup>1</sup></b>	<b>3.50%</b>

<sup>1</sup>Contribution rates for the DC Plan are expressed as a percentage of salary as defined in C.R.S. § 24-51-101(42).

Contribution requirements are established under Title 24, Article 51, Section 1505 of the C.R.S., as amended. Participating employees of the PERA DC Plan are immediately vested in their own contributions and investment earnings and are immediately 50 percent vested in the amount of employer contributions made on their behalf. For each full year of participation, vesting of employer contributions increases by 10 percent. Forfeitures are used to pay expenses of the PERA DC Plan in accordance with PERA Rule 16.80 as adopted by the PERA Board of Trustees in accordance with Title 24, Article 51, Section 204 of the C.R.S. As a result, forfeitures do not reduce pension expense. As of December 31, 2019, the District had no employees in the PERA DC Plan.

**7. Other Information**

**Risk Management**

The District is exposed to various risks of loss related to torts; thefts of, damage to, or destruction of assets; errors or omissions; and natural disasters for which the District carries commercial insurance.

**7. Other Information (continued)**

**Risk Management (continued)**

The District has elected to participate in the Colorado Special Districts Property and Liability Pool (the Pool) which is sponsored by the Special District Association of Colorado. The Pool is an organization created by an intergovernmental agreement to provide property, liability, public official's liability, boiler and machinery, and workers compensation coverage to its members. Settled claims have not exceeded this coverage in any of the past three fiscal years.

The District pays annual premiums to the Pool for property, general liability, public official's liability and workers' compensation coverage. Members of the Pool may be required to make additional surplus contributions in the event aggregated losses incurred by the Pool exceed amounts recoverable from reinsurance contracts and funds accumulated by the Pool. Any excess funds, which the Pool determines are not needed for purposes of the Pool, may be returned to the members pursuant to a distribution formula. No distributions were made during the year ended December 31, 2019.

**8. Intergovernmental Agreements**

**Fossil Ridge Metropolitan District No. 1**

The District entered into an Intergovernmental Agreement for Extra-Territorial Sewer Service (the Agreement) with Fossil Ridge Metropolitan District No. 1 (Fossil Ridge) on January 15, 2008. The Agreement was amended and restated on November 11, 2014. Pursuant to the Agreement, Fossil Ridge will collect wastewater from its service area and deliver the wastewater to the District for conveyance to the Metropolitan Denver Wastewater Reclamation District (Metro) for disposal. Fossil Ridge is obligated to construct a sewer system designed to accommodate a minimum of 2,925 equivalent residential units (EQR), including reserve capacity in the system. The District agrees to accept up to 1,727 EQR into the District's Wastewater Collection system through January 15, 2023. The time period may be mutually extended by additional five-year periods.

All construction costs are Fossil Ridge's responsibility. Fossil Ridge will retain ownership of such sewer system and will be responsible for the maintenance, repair and replacement thereof. Fossil Ridge agrees to advance funds to the District for the actual costs incurred by the District to improve its existing sewer system in order to accept wastewater from Fossil Ridge and certain other future developments.

Fossil Ridge will pay a system development fee (SDF) and a Metro connection fee to the District for each new user connected to the Fossil Ridge Sewer System. Through 2018, the District was to rebate 50% of the SDF's collected to Fossil Ridge each month until Fossil Ridge was reimbursed for all amounts advanced to the District for improvement costs, without interest. The District charges Fossil Ridge a service fee and an operations fee for each EQR connected to the Fossil Ridge Sewer System quarterly, in arrears, in amounts equal to 1.25 times the amounts charged to the District's customers. Amounts received under the Maintenance Agreement for the year ended December 31, 2019, amount to \$316,658 of which \$79,615 is due at yearend and is included in accounts receivable.

**GREEN MOUNTAIN WATER AND SANITATION DISTRICT**  
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**8. Intergovernmental Agreements (continue)**

The District entered into an additional Intergovernmental Agreement for Maintenance and Repair of Sewer System (Maintenance Agreement) with Fossil Ridge in September 2008 and amended December 11, 2018. Under the Maintenance Agreement, the District is to provide general maintenance and repair service to the Fossil Ridge Sewer System and potentially to Green Tree Metropolitan Districts' sewer system as part of the contemplated other future developments. Fossil Ridge compensates the District for time spent by employees or contracts based on rate schedule in the amended Maintenance Agreement, for the actual cost plus 15% for any material used, and for any other costs associated with the performance of services. Amounts received under the Maintenance

City and County of Denver

In 1995, the District entered into a Water Service Agreement with the City and County of Denver. Under the terms of the agreement, Denver agrees to supply all of the water necessary to serve the full development of all land within the District's service area. The District agrees to operate its water system in accordance with Denver's operation, maintenance, and quality assurance standards, and to receive Denver's approval for new installations or changes in its water distribution system. The District further agrees to supply only Denver water through its existing system.

Service Contract - Metro Wastewater Reclamation District (MWRD)

The District has an agreement with MWRD for final treatment and disposal of the District's sewage. The agreement provides for annual estimated charges that are assessed through the application of a predetermined formula. Adjustments to the estimated charge will be based on meter flows, content, and actual costs. The adjustments are billed or credited to the District during the two succeeding years. The District retains responsibility for the maintenance and future construction costs of all public sanitary sewer lines and retains title to all public sanitary sewer lines in the District. The composition of the charges included in sewage treatment is as follows:

	2019
Estimate for current year	\$ 2,477,506
Adjustments (positive) negative:	
Preliminary preceding year estimate to actual	(6,182)
Final second preceding year estimate to actual	(18,589)
Total annual charges	\$ <u>2,452,735</u>

The 2020 sewage treatment estimate is \$2,614,704. The total net annual charge for 2020 is expected to be \$2,684,062 which includes a 2018 final adjustment of \$32,502 and a 2019 preliminary adjustment of \$36,856.

Bear Creek Water and Sanitation District

The District entered into agreements with Bear Creek Water and Sanitation District (Bear Creek) dated April 9, 1973, and June 12, 1989, related to the construction and maintenance of certain outfall sewer lines and the sale of outflow capacity. Under the terms of the agreements, Bear Creek was granted the right to purchase flow capacity and ownership of certain outflow sewer lines constructed by the District. The District is responsible for the ongoing maintenance of these lines, the costs for which are shared with Bear Creek in accordance with their respective flow capacity ownership percentages.

**GREEN MOUNTAIN WATER AND SANITATION DISTRICT**  
**Notes to Financial Statements**  
**December 31, 2019**

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**9. Construction commitments**

As of December 31, 2019, the District had approximately \$887,000 remaining on its signed construction contract, relating to the new tank improvements.

**10. Contingency**

The District is party to several lawsuits and pending litigation related to an Intergovernmental Agreement (IGA) that was terminated by the District prior to the agreement going into effect. The IGA was signed by a previous Board of Directors of the District without the necessary public hearings and approvals. The District intends to defend the cases vigorously as the District's position is that the IGA was void and unenforceable and would thereby have put the District at risk. The District is unable to predict the outcome of this matter at this time and as such no estimate of possible loss can be made.

**11. Prior Period Adjustment**

During 2019, it was discovered that the District had not been properly accruing unbilled revenue. As the District is on the accrual basis of accounting, and the District bills in arrears for all charges (water, sewer and service charge), the District should accrue an estimated amount of revenues for sales unbilled at the end of each reporting period. These unbilled amounts should be reflected in accounts receivable.

Additionally, it was discovered that the District had not properly accrued the amounts due from Fossil Ridge for the fourth quarter of 2019. These amounts should have also been accrued and reflected in accounts receivable.

The total effect of these two corrections on beginning net position was as follows:

	<u>2019</u>	<u>2018</u>
Beginning of year, as previously reported	\$ 42,256,660	\$ 39,845,800
Increase for unbilled customer charges	984,453	964,664
Increase for Fossil Ridge charges	76,836	-
Net prior period adjustments	<u>1,061,289</u>	<u>964,664</u>
Beginning of year, as restated	<u>\$ 43,317,949</u>	<u>\$ 40,810,464</u>

**GREEN MOUNTAIN WATER AND SANITATION DISTRICT**  
**Notes to Financial Statements**  
**December 31, 2019**

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**11. Prior Period Adjustment (continued)**

The total effect of these entries on the 2018 Statement of Net Position was as follows:

	<u>2018 Original</u>	<u>Restatement</u>	<u>2018 Restated</u>
Accounts Receivable	\$ 942,563	\$ 1,061,289	\$ 2,003,852
Charges for water and sewer services	11,259,429	83,452	11,342,881
Service fee	3,140,411	13,173	3,153,584

**REQUIRED SUPPLEMENTARY INFORMATION**

**GREEN MOUNTAIN WATER AND SANITATION DISTRICT**  
**Schedule of the District's Proportionate Share of the Net Pension Liability**  
**Last Ten Fiscal Years\***

	<b>2018</b>	<b>2017</b>	<b>2016</b>	<b>2015</b>	<b>2014</b>	<b>2013</b>
District's proportionate (percentage) of the net pension liability	0.2082%	0.2198%	0.1601%	0.2190%	0.2163%	0.2090%
District's proportionate share of the net pension liability	\$ 2,617,631	\$ 2,447,519	\$ 2,161,545	\$ 2,412,112	\$ 1,938,345	\$ 1,719,998
Districts' covered payroll	\$ 1,366,707	\$ 1,331,835	\$ 1,266,640	\$ 1,243,569	\$ 1,185,001	\$ 1,115,079
District's proportionate share of the net pension liability as a percentage of the covered payroll	191.53%	183.77%	170.65%	193.97%	163.57%	154.25%
Plan fiduciary net pension as a percentage of the total pension liability	75.96%	79.37%	73.60%	76.90%	80.72%	77.66%

\* The amounts presented for each fiscal year were determined as of December 31 based on the measurement date of the LGTDF Pension Plan. Covered payroll is presented based on the fiscal year. Information earlier than 2013 was not available.

The accompanying notes are an integral part of these financial statements.

**GREEN MOUNTAIN WATER AND SANITATION DISTRICT**  
**Schedule of District Contributions - Pensions**  
**Last Ten Fiscal Years\***

	<u>2019</u>	<u>2018</u>	<u>2017</u>	<u>2016</u>	<u>2015</u>	<u>2014</u>	<u>2013</u>
Statutorily required contribution	\$ 178,091	\$ 173,299	\$ 168,876	\$ 160,610	\$ 157,685	\$ 150,258	\$ 141,392
Contributions in relation to the statutorily required contribution	178,091	173,299	168,876	160,610	157,685	150,258	141,392
Contribution deficiency (excess)	<u>\$ -</u>	<u>\$ -</u>	<u>\$ -</u>	<u>\$ -</u>	<u>\$ -</u>	<u>\$ -</u>	<u>\$ -</u>
District's Covered payroll	\$ 1,404,503	\$ 1,366,707	\$ 1,331,835	\$ 1,266,640	\$ 1,243,569	\$ 1,185,001	\$ 1,115,079
Contribution as a percentage of covered payroll	12.68%	12.68%	12.68%	12.68%	12.68%	12.68%	12.68%

\* The amounts presented for each fiscal year were determined as of December 31. Information earlier than 2013 was not available.

The accompanying notes are an integral part of these financial statements.

**GREEN MOUNTAIN WATER AND SANITATION DISTRICT**  
**Schedule of the District's Proportionate Share of the Net OPEB Liability**  
**Last Ten Fiscal Years\***

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	<u>2018</u>	<u>2017</u>	<u>2016</u>
District's proportionate (percentage) of the net OPEB liability	0.0161%	0.0171%	0.0123%
District's proportionate share of the net OPEB liability	\$ 219,682	\$ 221,983	\$ 159,265
Districts' covered payroll	\$ 1,366,707	\$ 1,331,835	\$ 1,266,640
District's proportionate share of the net OPEB liability as a percentage of the covered payroll	16.07%	16.67%	12.57%
Plan fiduciary net pension as a percentage of the total OPEB liability	17.03%	17.53%	16.72%

\* The amounts presented for each fiscal year were determined as of December 31 based on the measurement date of the HCTF OPEB Plan. Covered payroll is presented based on the fiscal year. Information earlier than 2016 was not available.

The accompanying notes are an integral part of these financial statements.

**GREEN MOUNTAIN WATER AND SANITATION DISTRICT**  
**Schedule of District Contributions - OPEB**  
**Last Ten Fiscal Years\***

	<u>2019</u>	<u>2018</u>	<u>2017</u>	<u>2016</u>	<u>2015</u>
Statutorily required contribution	\$ 14,326	\$ 13,940	\$ 13,585	\$ 12,860	\$ 12,684
Contributions in relation to the statutorily required contribution	14,326	13,940	13,585	12,860	12,684
Contribution deficiency (excess)	<u>\$ -</u>	<u>\$ -</u>	<u>\$ -</u>	<u>\$ -</u>	<u>\$ -</u>
District's Covered payroll	\$ 1,404,503	\$ 1,366,707	\$ 1,331,835	\$ 1,266,640	\$ 1,243,569
Contribution as a percentage of covered payroll	1.02%	1.02%	1.02%	1.02%	1.02%

\* The amounts presented for each fiscal year were determined as of December 31. Information earlier than 2015 was not available.

The accompanying notes are an integral part of these financial statements.

**OTHER SUPPLEMENTARY INFORMATION**

**GREEN MOUNTAIN WATER AND SANITATION DISTRICT**  
**Schedule of Revenues and Expenditures - Budget and Actual (Budgetary Basis)**  
**For the Year Ended December 31, 2019**

	Original and Final Budget	Actual	Variance with Final
<b>Revenues:</b>			
Charges for water services	\$ 7,362,210	\$ 6,835,776	\$ (526,434)
Charges for sewer services	2,916,624	2,935,170	18,546
Capital reserve	1,496,057	1,427,073	(68,984)
Service fee	3,190,012	3,195,816	5,804
Meter sales	-	1,097	1,097
Water and sewer inspection fees	1,500	1,175	(325)
Other operating income	77,550	121,878	44,328
System development fees	49,280	61,146	11,866
Interest income	297,414	306,433	9,019
<b>Total Revenues</b>	<b>15,390,647</b>	<b>14,885,564</b>	<b>(505,083)</b>
<b>Expenditures:</b>			
Water purchased	7,007,726	6,596,084	411,642
Sewer treatment contract	2,487,735	2,485,955	1,780
Salaries, taxes and benefits	2,147,628	2,084,984	62,644
District manager contract	-	104,826	(104,826)
Repairs and maintenance - contracted	150,000	192,051	(42,051)
Pumping and utilities	362,535	275,956	86,579
Meters	15,000	31,918	(16,918)
Engineering	100,000	42,876	57,124
District repairs, maintenance and grounds	183,800	114,824	68,976
Office expense	379,254	366,276	12,978
Automobile	100,000	72,296	27,704
Legal and accounting	212,500	186,880	25,620
Directors fees	12,000	8,300	3,700
Insurance	133,044	113,712	19,332
Capital outlay:			
Water	2,890,000	1,652,169	1,237,831
Sewer	685,000	421,063	263,937
Equipment and vehicles	359,850	257,093	102,757
Office expense	1,800,000	27,059	1,772,941
Contingency	357,500	-	357,500
<b>Total Expenditures</b>	<b>19,383,572</b>	<b>15,034,322</b>	<b>4,349,250</b>
<b>Excess (Deficiency) of Revenues over Expenditures_</b>	<b>\$ (3,992,925)</b>	<b>\$ (148,758)</b>	<b>\$ 3,844,167</b>

The accompanying notes are an integral part of these statements.

**GREEN MOUNTAIN WATER AND SANITATION DISTRICT**  
**Reconciliation of Budgetary Basis to Statement of Revenues, Expenses and Changes**  
**in Net Position**  
**For the Year Ended December 31, 2019**

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Revenue (budgetary basis)	\$ 14,885,564
Contributed capital assets	<u>80,000</u>
Revenues per Statement of Revenues, Expenses and Changes in Net Position	<u>14,965,564</u>
Expenditures (budgetary basis)	15,034,322
Loss on asset disposal	6,404
Pension and OPEB expense (benefit)	(29,651)
Employer contribution expense	(192,417)
Depreciation	1,170,445
Capital outlay	<u>(2,357,384)</u>
Expenses per Statement of Revenues, Expenses and Changes in Net Position	<u>13,631,719</u>
Change in net position per Statement of Revenues, Expenses and Changes in Net Position	<u>\$ 1,333,845</u>

The accompanying notes are an integral part of these statements.